
Report of: The Director of Children's Services
To: Executive Board
Date: 9th March 2011
Subject: BASIC NEED PROGRAMME FOR PRIMARY SCHOOLS 2011

Executive Summary

1 Purpose

This report updates Executive Board on the programme of planned expansions at primary schools agreed in the report to Executive Board on 7th April 2010.

It also consolidates into the programme expansions at additional primary schools agreed at subsequent Executive Boards during 2010 for additional places from September 2011.

The report requests authorisation of the expenditure required to deliver the building solutions for the expansion proposals for 2011, which were agreed by the Executive Board after public consultation and full statutory process in July 2010.

2 Main Issues and Options

On 7th April 2010 the Executive Board received a report which recommended capital proposals to expand 16 primary schools in order to provide additional primary school places in response to the increasing pre-school population and further projected growth.

At subsequent Executive Boards in May and July 2010 expansions at further primary schools were reported and these proposals have been added to the programme, which is fully funded in 2011. The majority of the expansions are being delivered using modular new build although at some of the schools some remodeling of existing accommodation is required.

3 Recommendations

Members of the Executive Board are requested to:

- i. approve the capital proposals outlined for the schools as scheduled
- ii. authorise programme expenditure of £5,102,000 from 'Basic Need Primary Expansions 2011' capital scheme number 15821 to allow the Basic Need programme for 2011 to be delivered.
- iii. authorise the Director of Resources to give delegated approval to all of the above schemes, including those with an estimated cost of over £0.5M, based on individual scheme reports to be submitted by the Chief Executive of Education Leeds / Director of Children's Services.

Report of: The Director of Children's Services

To: Executive Board

Date: 9th March 2011

Subject: **Design & Cost Report**

Scheme Title: BASIC NEED PROGRAMME FOR PRIMARY SCHOOLS 2011

Capital Scheme Number 15821

Electoral Wards Affected:

Beeston & Holbeck, Headingley, Weetwood,
Temple Newsam, Ardsley & Robin Hood,
Farnley & Wortley, Horsforth, Calverley &
Farsley, Bramley & Stanningley, Armley

Specific Implications For:

Equality and Diversity

Community Cohesion

Narrowing the Gap

Eligible for Call In

Not Eligible for Call In

(Details contained in the report)

1.0 Purpose of this Report

1.01 The purpose of this report is to:

- a) Update Executive Board on the programme of approved expansions at Primary Schools and to consolidate into the programme capital proposals developed following reports to Executive Board in May and July 2010
- b) authorise scheme expenditure of £5,102,000 from capital scheme number 15821 to deliver the extended programme of projects for 2011.
- c) authorise the Director of Resources to give delegated approval to all of the above schemes, including those with an estimated cost of over £0.5M, based on individual scheme reports to be submitted by the Chief Executive of Education Leeds / Director of Children's Services.

1.02 This report seeks authorisation of expenditure to deliver the 2011 basic need programme, which is fully funded by Basic Need grant. Future programmes will require a holistic approach to capital investment, identifying and assembling funding to offset a projected deficit in the capital programme. Children's Services is addressing this basic need statutory requirement as a priority in developing its capital strategy.

2.0 Background Information

- 2.01 On 7th April 2010 the Executive Board approved capital proposals to expand 16 primary schools in order to provide additional primary school places in response to the increasing pre-school population and further projected growth. At subsequent Executive Board meetings, in May and July 2010, expansions at further primary schools were reported. The Executive Board approved the expansion proposals for 2011 in July 2010, after public consultation and full statutory process. The capital proposals in respect of the expansions to be delivered in 2011 are now included in the programme and outlined in this report.
- 2.02 Standards are considered in the development of proposals in respect of both schools' ability to manage increased numbers, and positive outcomes for children in addition to delivering the Council's statutory duty to provide sufficient places. The Education Leeds School Improvement service and governing bodies are engaged in the discussion around standards. Should there be concern around standards and the quality of outcomes, proposals would not proceed to statutory process. There is one such example of caution around a 2010 proposal, which after discussion with the governing body did not progress as a permanent expansion, but where a temporary increase in numbers is being managed whilst standards are being monitored. There are no such concerns about standards at the schools listed in this report or they would not have progressed through statutory process to Executive Board decision in July 2010.
- 2.03 Similarly expansion proposals are not brought forward to implementation stage where the underpinning data set, which is monitored and validated at regular intervals, does not support an expansion need in any specific year. The data set is maintained and validated by: the monitoring of birth and PLASC (Pupil Level Annual School Census) data on a termly basis; review of projected numbers in the autumn of every year; and a review of both projected numbers and all numbers on roll in the spring of every year. Again as an example of this monitoring, schemes have been put on hold, which can be implemented at a future stage, whilst numbers continue to be monitored.
- 2.04 As in the 2010 programme the majority of the proposals will be developed and delivered using the Framework contract set up by the City Council to design and build using the principles of modular, off-site construction. As outlined in the report to Executive Board on 7th April 2010 modular construction was selected as it provides a modern, high quality, sustainable solution and minimises disruption to the school through off-site construction.
- 2.05 Projects delivered in 2010 have been assessed as being very successful in terms of the finished product. Although the final costs for some of the schemes exceeded the original high-level estimates detailed in the 7th April 2010 report these were largely as a result of having to deliver planning conditions and to deal with site specific issues including services provision and abnormal ground conditions.
- 2.06 As a result of design team and School Organisation team discussions, the capital proposals in respect of 4 schools detailed in the 7th April 2010 report have had to be amended. These are detailed at the beginning of the schedule under paragraph 3 of this report.
- 2.07 This report seeks Authority to Spend in order for contractors to be engaged through the final design process to deliver on site for September 2011. The intention is to submit individual scheme reports, including those with an estimated cost of over £0.5M, for delegated approval by the Director of Resources.

3.0 Design Proposals / Scheme Description

- 3.1 In considering and recommending the projects for 2011, all are expansions at current primary schools on their existing sites, and these proposals will satisfy the demand for additional places

for September 2011. However, for subsequent years' projects, consideration will need to be given to provision on new sites not currently utilised for education. Formal meetings are taking place with officers across the City Council around these programmes and options appraisals.

- 3.2 The capital proposals at each of the schools are detailed below. The 4 schools detailed at the beginning of the schedule highlight design and delivery changes to the approval in the 7th April 2010 report and the individual reasons are outlined.

School Expansions Approved prior to April 2010

1) Brudenell Primary School

The school's admissions limit is currently 40. The original scheme, which aimed to incorporate an increased admissions limit from 40 to 45, could not be progressed due to planning and affordability issues and the statutory expansion was withdrawn. The size of the existing school is not sufficient to sustain the current admissions limit as cohorts move through the school, thus requiring some remodeling to the existing building to form two additional classrooms with a revised main entrance. Estimated cost: £331,000. An increase in the admissions limit and subsequent expansion of the school may be considered in the future.

2) Ingram Road Primary School

The school's admissions limit has been increased from 30 to 45. Due to planning issues and site constraints / groundworks only an increase to reception provision was provided during the summer of 2010. A modular extension will provide three additional classrooms, toilets and circulation. Estimated cost: £563,000.

3) Ireland Wood Primary School

The school's admissions limit has been increased from 30 to 60. Due to planning and access issues only one additional reception classroom was provided during the summer of 2010. A modular extension will provide six additional classrooms, speech and therapy room, toilets and circulation. Estimated cost: £1,362,000.

4) Whitkirk Primary School

The school's admissions limit has been increased from 45 to 60. The scheme was delayed due to the school being able to manage the increase in pupil numbers during the 2010 school year. The scheme requires remodeling of the existing building only. Estimated cost: £63,000.

School Expansions Approved after April 2010

1) Blackgates Primary School

The school's admissions limit is due to increase from 45 to 60 which will necessitate a modular extension of two additional classrooms, library resource area, toilets and circulation. There will also be remodeling to the existing building. Estimated cost: £548,000.

2) Farsley Farfield Primary School

The school's admissions limit is due to increase from 50 to 60 (no statutory process required) which will necessitate a modular extension to the Key Stage 1 building of one additional classroom, toilets and circulation. Estimated cost: £136,000. A second phase of work will be required in the future to the Key Stage 2 building.

3) Featherbank Infant School

The school's overall capacity is due to increase from 180 to 210 places to accommodate change from a 2FE infant school to 1FE primary school. This will necessitate a modular extension with remodeling to the existing building providing a new reception class base, entrance with staffroom / office, and toilets. Estimated cost: £390,000.

4) Horsforth Newlaithes Junior School

The school's overall capacity is due to increase from 240 to 420 places to accommodate change from a 2FE junior school to 2FE primary school. This will necessitate a modular extension providing six additional classrooms, toilets and circulation. There will also be remodeling to the existing building. Estimated cost: £1,356,000.

5) Ryecroft Primary School

The school's admissions limit is due to increase from 30 to 60 which will necessitate some remodeling to the existing foundation stage area initially. The timing of additional remodeling is subject to review. Estimated cost: £63,000.

6) St Bartholomew's CofE Voluntary Controlled Primary School

The school's admissions limit is due to increase from 60 to 75 (no statutory process required) which will necessitate some remodeling to the existing building. Estimated cost: £41,000.

7) Valley View Community Primary School

The school's admissions limit is due to increase from 30 to 60 (no statutory process required) which will necessitate some remodeling to the existing building with an upgrade to the heating system. Estimated cost: £249,000.

4.0 Consultation

- 4.01 Full consultation has taken place in all of the planning areas for the schools listed in this report. The consultation has included meetings with staff, governors, parents and the extended school communities. In addition, Member briefings have also taken place.
- 4.02 Further detailed engagement will continue with the schools, Education Leeds staff and the framework contractors to ensure that the projects are delivered to programme.

5.0 Implications for Council Policy and Governance

- 5.01 These works will contribute to the following themes outlined in the Vision for Leeds 2004-2020.

Cultural Life:

To enhance and increase cultural opportunities for everyone.
To develop talent.

Enterprise and the Economy:

To contribute to the development of a future healthy skilled workforce.

Environment City:

Provide a better quality environment for our children.

Harmonious Communities:

Contribute to tackling social, economic and environmental discrimination and inequality. To make sure that children and young people have a healthy start to life.

Health and Wellbeing:

Contributing to the protection of people's health and support people to stay healthy.

Learning:

Contribute to the development of equal educational achievement between different ethnic and social groups.

Improving numeracy, literacy and levels of achievement by young people throughout the city.

Make sure that strong and effective schools are at the heart of communities.

Promote lifelong learning to encourage economic success, achieve personal satisfaction and promote unity in communities.

Thriving Places:

Actively involve the community.

Improve public services in all neighbourhoods

Regenerate and restore confidence in every part of the city.

6.0 Legal and Resource Implications

6.1 Programme

- 6.1.1 The strategic programme for the proposed schemes will ensure that each school has sufficient classroom accommodation to be able to operate their new capacities from September 2011.
- 6.1.2 Each project will develop a bespoke programme to guarantee a sufficiency of accommodation for September 2011, but with completion at a later date for some schools.

6.2 Scheme Design Estimate

- 6.2.1 All costs are indicative and based on costs which will be developed and updated through the detailed design process.

6.3 Capital Funding and Cash Flow

Previous total Authority to Spend on this scheme	TOTAL £000's	TO MARCH 2008 £000's	FORECAST			
			2009/10 £000's	2010/11 £000's	2011/12 £000's	2012 on £000's
LAND (1)	0.0					
CONSTRUCTION (3)	0.0					
FURN & EQPT (5)	0.0					
DESIGN FEES (6)	0.0					
OTHER COSTS (7)	0.0					
TOTALS	0.0	0.0	0.0	0.0	0.0	0.0

Authority to Spend required for this Approval	TOTAL £000's	TO MARCH 2008 £000's	FORECAST			
			2009/10 £000's	2010/11 £000's	2011/12 £000's	2012 on £000's
LAND (1)	0.0					
CONSTRUCTION (3)	5102.0				5102.0	
FURN & EQPT (5)	0.0					
DESIGN FEES (6)	0.0					
OTHER COSTS (7)	0.0					
TOTALS	5102.0	0.0	0.0	0.0	5102.0	0.0

Total overall Funding (As per latest Capital Programme)	TOTAL £000's	TO MARCH 2008 £000's	FORECAST			
			2009/10 £000's	2010/11 £000's	2011/12 £000's	2012 on £000's
Basic Need SCE C	15000.1				14750.1	250.0
Total Funding	15000.1	0.0	0.0	0.0	14750.1	250.0
Balance / Shortfall =	9898.1	0.0	0.0	0.0	9648.1	250.0

Parent Scheme Number: 15821 'Basic Need - Primary Expansions 2011'

6.3.1 The 2011 programme is fully funded from Basic Need Grant

7.0 Revenue Effects

7.01 Education funded through the Dedicated Schools Grant is based on pupil numbers as at January 2012 PLASC data. Through the funding formula all expanded schools will receive additional funding based on projected pupil numbers for 2011/12 and for additional premises on site.

8.0 Risk Assessments

8.01 Operational risks will be addressed through existing Project Management processes including Risk Logs, Highlight Reports and face to face meetings, supplemented by continual liaison with schools.

8.02 At programme level, any potential delay to the authorisation of expenditure and implementation programme at this stage could impact delivery for September 2011.

9.0 Recommendations

9.01 The Executive Board is requested to:

- a) approve the capital proposals outlined for the schools as scheduled
- b) authorise scheme expenditure of £5,102,000 from 'Basic Need Primary Expansions 2011' capital scheme number 15821 to allow the Basic Need programme for 2011 to be delivered.
- c) authorise the Director of Resources to give delegated approval to all of the above schemes, including those with an estimated cost of over £0.5M, based on individual scheme reports to be submitted by the Chief Executive of Education Leeds / Director of Children's Services.

10.0 Background Papers

10.1 The background papers referred to in this report are:

- a) Executive Board Report July 2009
- b) Executive Board Report October 2009
- c) Executive Board Report February 2010
- d) Executive Board Report April 2010
- e) Executive Board Report May 2010
- f) Executive Board Report July 2010